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17 **UNITED STATES DISTRICT COURT**
 18 **CENTRAL DISTRICT OF CALIFORNIA**

19 JASON HELLERMAN, individually
 20 and on behalf of all others similarly
 21 situated,

22 Plaintiff,

23 v.
 24

25 FLOCK GROUP, INC. d/b/a Flock
 26 Safety,

27 Defendant.
 28

Case No. 2:26-cv-00515

CLASS ACTION COMPLAINT

JURY TRIAL DEMANDED

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1 Throughout California, drivers are tracked by a network of automated license
2 plate recognition (“ALPR”) cameras and software—tens of thousands of high-
3 definition cameras combined with artificial intelligence (“AI”) and sophisticated
4 communications networks—forming a vast, interconnected surveillance database.
5 Defendant Flock Group, Inc. d/b/a Flock Safety (“Defendant” or “Flock”) owns and
6 leases many of those cameras, operates and maintains the database that holds the
7 billions of images and data they capture, provides the software and AI architecture
8 that makes nationwide coordination possible, and facilitates real-time information
9 sharing through its networks. Flock’s biggest customers are law enforcement agencies
10 that rely on Flock to provide a secure service enabling quick and comprehensive
11 investigations without unlawfully intruding on driver privacy.

12 Though this problem extends far beyond California’s borders, it implicates
13 California law and public policy interests in particularly pressing ways. The
14 California Legislature has balanced the potential law enforcement benefits of ALPR
15 technology against the very real threat to privacy and civil liberties this unprecedented
16 infrastructure poses. In 2015, California enacted Senate Bill 34 (“SB 34,” codified at
17 Cal. Civ. Code §§ 1798.90.5 *et seq.*), permitting ALPR technology but placing clear
18 limits on the capture, use, storage, and sharing of ALPR data. Pertinent to this action,
19 neither California law enforcement agencies nor Flock may share California ALPR
20 data with federal agencies or out-of-state law enforcement agencies.

21 Yet California law enforcement agencies—sometimes deliberately, sometimes
22 inadvertently, but always with Flock’s assistance—have consistently flouted SB 34’s
23 restrictions on data sharing. Flock easily could have implemented policies to prevent
24 California law enforcement agencies from violating SB 34; indeed, it was required to
25 do so. But Flock has instead knowingly permitted its law enforcement clients to
26 engage in unlawful information sharing, including with federal agencies, out-of-state
27 law enforcement agencies, and the public at large, by not implementing access
28 limitations or adequate security protocols. Meanwhile, it has openly disclaimed its

1 duty to prevent unlawful information sharing by California law enforcement agencies.

2 Flock has repeatedly and publicly disclaimed any responsibility for violations
3 of SB 34, instead blaming California law enforcement agencies for any violations. In
4 so doing, Flock has ignored its ability—and duty—not only to comply with SB 34
5 itself but also to ensure its California law enforcement clients’ compliance. Plaintiff
6 Jason Hellerman therefore brings this Class Action Complaint and Demand for Jury
7 Trial against Flock for violating SB 34 (Cal. Civ. Code §§ 1798.90.5 *et seq.*) and
8 California’s Unfair Competition Law (“UCL”) (Cal. Bus. & Prof. Code §§ 17200 *et*
9 *seq.*) as well as breaching duties owed to Plaintiff and a proposed class of similarly
10 situated individuals (“the Class,” defined *infra* ¶ 160) under California common law.

11 **NATURE OF THE ACTION**

12 1. In recent years, law enforcement authorities have expanded daily
13 surveillance of citizens, including by leveraging increasingly sophisticated
14 technology in public spaces.

15 2. One particularly intrusive surveillance advancement combines the
16 deployment of thousands of cameras with ALPR technology, AI, and vast,
17 interconnected databases. This allows law enforcement agencies to locate and track
18 vehicles of interest over long distances retroactively, in real time, and even
19 prospectively, predicting future journeys and flagging supposedly “suspicious”
20 driving activity by surveilling every driver’s daily patterns.

21 3. Private companies, like Flock, own and operate ALPR systems and
22 facilitate the gathering, storage, use, and sharing of ALPR data. ALPR operators like
23 Flock not only manufacture and own the ALPR cameras themselves but also create,
24 operate, and maintain databases that enable law enforcement agencies, including
25 California law enforcement agencies, to aggregate locally gathered ALPR data with
26 ALPR data gathered by other law enforcement agencies. Flock is one of the largest
27 ALPR operators in the United States and boasts of a nationwide web of ALPR
28 networks, ALPR devices, and law enforcement agencies.

1 4. The California Legislature has recognized that any benefits to law
2 enforcement, public safety, and security from leveraging ALPR technology must
3 necessarily be balanced with the intrusion upon privacy and potential harm to civil
4 liberties that widespread ALPR use unavoidably entails.

5 5. In 2015, the Legislature enacted SB 34, which cabins the discretion of
6 law enforcement agencies and ALPR operators and strictly regulates the use and
7 sharing of ALPR data.

8 6. Notably, SB 34 requires ALPR operators like Flock to “[m]aintain
9 reasonable security procedures and practices, including operational, administrative,
10 technical, and physical safeguards, to protect ALPR information from unauthorized
11 access, destruction, use, modification, or disclosure.” Cal. Civ. Code § 1798.90.51(a).
12 Likewise, under SB 34, ALPR operators must “[r]equire that ALPR information only
13 be used for the authorized purposes[.]” *Id.* § 1798.90.52(b).

14 7. Regarding “authorized purposes,” SB 34 provides that “[a] public
15 agency shall not sell, share, or transfer ALPR information, except to another public
16 agency, and only as otherwise permitted by law.” *Id.* § 1798.90.55(b).
17 Correspondingly, the statute defines “public agency” as “the state, any city, county,
18 or city and county, or any agency or political subdivision of the state or a city, county,
19 or city and county, including, but not limited to, a law enforcement agency,” *id.* §
20 1798.89.5(f), making clear that California law enforcement agencies may share ALPR
21 information *only* with other California agencies—*not* federal agencies or out-of-state
22 law enforcement agencies. Thus, the Office of California Attorney General Rob Bonta
23 (“California AG”) has sued individual California law enforcement agencies for
24 violating SB 34.¹

25

26 ¹ Press Release, Off. of the Att’y Gen., Cal. Dep’t of Just., Attorney General Bonta
27 Sues El Cajon for Illegally Sharing License Plate Data with Out-of-State Law
28 Enforcement (Oct. 3, 2025), <https://oag.ca.gov/news/press-releases/attorney-general-bonta-sues-el-cajon-illegally-sharing-license-plate-data-out>.

1 8. Flock has ignored and willfully misconstrued both the plain language of
 2 SB 34 and the California AG’s publicly provided interpretation of the statute. Flock
 3 failed to implement a policy to prevent law enforcement agencies outside of
 4 California from searching networks within California, which allowed, as an example,
 5 5,757 law enforcement agencies to run more than 1.6 million unlawful searches of
 6 San Francisco’s ALPR database.² Recently, the Los Angeles Police Department
 7 shared the results of a search of its Flock database with federal law enforcement
 8 agencies.³ With Flock networks in hundreds of cities and communities across
 9 California,⁴ Flock has violated SB 34—and Californians’ privacy rights—an untold
 10 number of times by facilitating federal agencies and out-of-state law enforcement
 11 access to and use of its California ALPR databases.

12 9. Flock further violates California law by failing to maintain reasonable
 13 security procedures and practices as required by Cal. Civ. Code § 1798.90.51(a).

14 10. For example, Flock does not require multifactor authentication (“MFA”)
 15 when law enforcement end users access its ALPR database. In this context, MFA—
 16 “an everyday, familiar technology”⁵—would help prevent unauthorized sharing of
 17 credentials with federal agencies and out-of-state law enforcement agencies. Only
 18 after negative press coverage of a federal agency’s use of a police officer’s unsecured
 19

20
 21 ² Tomo Chien, *SFPD let Georgia, Texas cops illegally search city surveillance data*
 22 *on behalf of ICE*, S.F. STANDARD (Sept. 8, 2025, at 6:00 AM PT) [hereinafter Chien,
 23 *SFPD ICE Data Sharing*], [https://sfstandard.com/2025/09/08/sfpd-flock-alpr-ice-](https://sfstandard.com/2025/09/08/sfpd-flock-alpr-ice-data-sharing)
[data-sharing](https://sfstandard.com/2025/09/08/sfpd-flock-alpr-ice-data-sharing).

24 ³ Khari Johnson & Mohamed Al Elew, *California police are illegally sharing license*
 25 *plate data with ICE and Border Patrol*, CAL MATTERS (June 13, 2025),
 26 [https://calmatters.org/economy/technology/2025/06/california-police-sharing-](https://calmatters.org/economy/technology/2025/06/california-police-sharing-license-plate-reader-data)
[license-plate-reader-data](https://calmatters.org/economy/technology/2025/06/california-police-sharing-license-plate-reader-data).

27 ⁴ See *ALPR Map*, DEFLOCK, <https://deflock.me/map> (last visited Jan. 2, 2026).

28 ⁵ Tyler Walicek, *A Vast Camera System Now Feeds Information to Police on Drivers*
Across the US, TRUTHOUT (Nov. 26, 2025), [https://truthout.org/articles/a-vast-](https://truthout.org/articles/a-vast-camera-system-now-feeds-information-to-police-on-drivers-across-the-us)
[camera-system-now-feeds-information-to-police-on-drivers-across-the-us](https://truthout.org/articles/a-vast-camera-system-now-feeds-information-to-police-on-drivers-across-the-us).

1 account did Flock make MFA its default setting—and even then, Flock still failed to
2 *require* MFA.

3 11. Predictably, failing to mandate MFA has led to “the leak of numerous
4 police logins to Flock systems”; Flock police logins have even been found “for sale
5 by Russian hackers in a dark web forum.”⁶

6 12. The lack of mandatory MFA is just one of Flock’s failings. Recently, a
7 security analyst known as Jon “GainSec” Gaines published a formal white paper
8 exposing “*dozens* of security vulnerabilities”—many of which the white paper
9 describes as “critical” in Flock’s cameras, including its ALPR readers.

10 13. Recent media reports have also revealed major vulnerabilities in how
11 video feeds from some models of Flock cameras were configured—vulnerabilities
12 that made at least dozens of video feeds from certain types of Flock cameras available
13 on the internet for anyone, without any password or login information required. These
14 models of Flock cameras, known as “Condor” and specifically designed to track
15 people, operate in conjunction with Flock’s ALPR cameras to provide information to
16 law enforcement.⁷

17 14. A recent article provides “a sampling of some of Flock’s most
18 preposterous hardware and software issues” outlined in the GainSec white paper,
19 noting that “[t]he porous security system of these camera systems approaches the
20 comical”:⁸

- 21 • ***Physical vulnerabilities:*** “Pressing an easily accessible button on the back of
22 Flock cameras (which, you may recall, are mounted in public across the
23 country) a handful of times in an extremely simple sequence will open a
24 wireless access point, which is easily hijacked to grant root access to the

25 ⁶ *Id.*

26 ⁷ Jason Koebler, *Flock Exposed Its AI-Powered Cameras to the Internet. We Tracked*
27 *Ourselves.*, 404 MEDIA (Dec. 22, 2025), <https://www.404media.co/flock-exposed-its-ai-powered-cameras-to-the-internet-we-tracked-ourselves>.

28 ⁸ Walicek, *supra* note 5.

1 camera's systems; once you have 'root,' you can connect to the device, access
 2 its video data, and install whatever you'd like. Flock cameras' exposed USB
 3 ports offer another avenue to gain control of the device to scrape data, insert
 4 fake camera feeds or anything else, obtain police information, and generally
 5 perform an endless variety of manipulations."

6
 7 • ***Unsupported operating system:*** "Flock cameras still run on Android Things
 8 8.1— an outdated mobile system that, crucially, has been discontinued and is
 9 no longer supported by Google with security patches. Unsupported operating
 10 systems are essentially undefended, riddled with known exploits."

11
 12 • ***Unprotected testing data:*** "Flock . . . left its internal testing data accessible
 13 online: a trove that included police names and phone numbers, patrol areas,
 14 suspect hotlists, full license plates and even geographic information systems
 15 (GIS) data showing the live location of patrol cars."

16
 17 15. In response to the GainSec white paper, Flock released a statement
 18 attempting to reassure clients, reading: "Overall, none of the vulnerabilities detailed
 19 in the report have an impact on our customers' ability to carry out their public safety
 20 objectives. Exploitation of these vulnerabilities would not only require physical
 21 access to a device, but also require intimate knowledge of internal device hardware.
 22 No customer action is required in response to this disclosure."⁹

23 16. This statement is misleading at best. As noted in the article, "[t]he
 24 failings are farcical for a purported 'security' company." As above, to the extent these
 25 exploits require physical access to Flock cameras, that is easy to obtain because most
 26

27 ⁹ *Response to Compiled Security Research on Flock Safety Devices*, FLOCK SAFETY:
 28 BLOG (Nov. 6, 2025), <https://www.flocksafety.com/blog/response-to-compiled-security-research-on-flock-safety-devices>.

1 are mounted in public areas. And in general, Flock’s statement is patently misleading:
2 The “basic vulnerabilities” in its systems “would be all too easy for even less
3 experienced hackers to exploit. Any competent state or non-state actors, infiltrators
4 of criminal or foreign intelligence origin, could have a field day.”¹⁰

5 17. Flock’s security failures extend beyond the purely technical to
6 encompass operational and administrative procedures as well. Flock’s monthly audit
7 reports are subject to public records requests in many jurisdictions. Its audit reports
8 for a given law enforcement agency contain all searches conducted by all Flock users
9 that searched the agency’s network and include the unredacted license plate numbers
10 subject to and the rationale for each search. By failing to properly account for public
11 records requests, Flock’s audit reports have revealed hundreds of thousands of license
12 plate numbers alongside the sensitive, but often warrantless, searches they were
13 subjected to.¹¹

14 18. Flock has shown a complete disregard for the laws of California. In doing
15 so, it has violated the rights of millions of drivers within the state. Plaintiff seeks to
16 remedy this harm and protect himself and his community from Flock’s unlawful
17 information sharing and failure to institute widely accepted industry-standard
18 measures to prevent information sharing by California law enforcement agencies and
19 hacking by threat actors. Plaintiff brings this Complaint alleging violations of SB 34,
20 California’s UCL, and California common law.

21 **PARTIES**

22 19. Plaintiff Jason Hellerman is a natural person and a citizen of the State of
23 California. Plaintiff Hellerman resides in the city of Los Angeles in Los Angeles
24 County, California.

25
26 ¹⁰ Walicek, *supra* note 5.

27 ¹¹ Jason Koebler, *Police Unmask Millions of Surveillance Targets Because of Flock*
28 *Redaction Error*, 404 MEDIA (Jan. 13, 2026), <https://www.404media.co/police-unmask-millions-of-surveillance-targets-because-of-flock-redaction-error>.

1 streetlights) or placed on a vehicle (such as a police cruiser) or trailer that can be
2 towed to an area and parked for an extended period. But the cameras are just the
3 starting point.

4 26. Images taken by the cameras are uploaded to a central server, usually
5 operated by the cameras' manufacturer, that analyzes the images using a variety of
6 programs, algorithms, and increasingly, AI, focused on different features.

7 27. The most basic of these programs is optical character recognition
8 ("OCR"). OCR takes many forms but, in essence, algorithmically recognizes and
9 reads characters from an image for use in another document or file. ALPR systems
10 use OCR to read license plates and store the license plate numbers in an easily
11 searchable text format.

12 28. Modern ALPR systems increasingly leverage various AI technologies to
13 identify and analyze vehicles. For example, Flock uses machine learning to identify a
14 vehicle's make, body type, color, plate state, and other identifiers, including whether
15 it has a roof rack, bumper stickers, etc.¹³ Flock calls this identifying information a
16 "Vehicle Fingerprint." Flock even holds a patent for a dynamic surveillance system
17 that can be configured to identify "classes of people (male, female, race, etc.)."¹⁴
18 While Flock claims in advertising material that it does not capture any personal
19 information or use facial recognition, it certainly conducts some level of analysis of
20 the occupants of the vehicle, providing as an example the ability to search its
21 databases for a "red pickup truck with a dog in the bed."¹⁵ Additionally, recent
22

23 ¹³ *License Plate Readers (LPR): Stop Crime in Its Tracks With Evidence That Drives*
24 *Action*, FLOCK SAFETY [hereinafter Flock LPR Product Page], <https://www.flocksafety.com/products/license-plate-readers> (last visited Jan. 2, 2026).

25 ¹⁴ Sys. & Method for Object Based Query of Video Content Captured by a Dynamic
26 Surveillance Network, U.S. Patent No. 11,416,545 B1 (filed Oct. 4, 2020) (issued
27 Aug. 26, 2022), <https://patentimages.storage.googleapis.com/77/9a/03/7b3b26499077d4/US11416545.pdf> (on file with Hausfeld LLP).

28 ¹⁵ *Book a Demo – Short Form Paid*, FLOCK SAFETY, <https://www.flocksafety.com/book-a-demo-short-form-paid> (last visited Jan. 6, 2026).

1 reporting indicates that Flock’s ALPR readers, in at least some instances, capture
2 images of people’s faces, saving them to a folder separate from the ALPR data.

3 29. After completing these analyses, ALPR systems use their vast databases
4 to categorize the images and associated data, including location, date, and time. This
5 allows end users to track a particular vehicle’s travel history for as long as the
6 manufacturer stores this information. With the advent of AI-powered computing
7 tools, ALPR systems can increasingly form highly accurate conclusions and
8 predictions about where drivers live, work, and visit.

9 30. Though potentially helpful in criminal investigations, these features
10 when not properly constrained also enable privacy intrusions and abuses of civil
11 liberties.

12 31. Modern ALPR cameras are distinct from traditional traffic-enforcement
13 cameras (often known as “red light cameras”) because ALPR cameras are “crime
14 prevention and investigation tools” used exclusively for domestic surveillance,
15 whereas red light cameras are used exclusively to detect traffic violations, such as
16 speeding and running red lights. Further, “Flock cameras capture every passing
17 vehicle, including license plate, vehicle image, and GPS location, whereas red light
18 cameras only record when a violation occurs. Flock cameras can track vehicles in
19 real-time, whereas red light cameras do not track vehicles continuously.”¹⁶

20 II. The History of ALPR Technology.

21 32. Although ALPR technology has existed in some form since the 1970s,
22 its use in law enforcement has become more effective—and more intrusive—with
23 technological advances in recent decades.

24

25

26

27 ¹⁶ Mario Lotmore, *Somebody’s watching me: Flock versus red light cameras in*
28 *Lynnwood*, LYNNWOOD TIMES (Nov. 10, 2025), <https://lynnwoodtimes.com/2025/11/10/red-light>.

1 **A. Early ALPR Technology: The 1970s Through the Early 2000s.**

2 33. ALPR technology was first developed in England in the late 1970s.

3 34. But early ALPR cameras, through at least the 1980s and 1990s, were
4 ineffective and not widely adopted.

5 35. Early ALPR cameras had poor photo resolution and required infrared
6 capabilities to be effective, meaning they could not use off-the-shelf traditional
7 cameras and relied on specialized infrared-enabled models. For example, early ALPR
8 cameras often did not take usable scans when the vehicle was far away, moving at a
9 high speed, or changing lanes. They were also less effective at night or in bad weather,
10 particularly when there was insufficient lighting or cover.

11 36. Early ALPR cameras could not identify a vehicle with a partially
12 obscured or dirty license plate. They would also be rendered wholly ineffective when
13 a driver made even rudimentary efforts to cover up their vehicle’s license plate or
14 make its text unreadable.

15 37. Early ALPR cameras were also difficult to set up and could only be
16 placed in certain locations due to the need for access to power and maintenance.

17 38. Early ALPR systems were also unable to take advantage of effective
18 OCR technology, which did not become widely and commercially available until the
19 early 2000s. Disparities in the types of characters used on license plates by different
20 licensing jurisdictions from the 1970s through the 2000s compounded the then-
21 limited effectiveness of OCR technology. Further, gaps between letters and numbers
22 in some jurisdictions’ license plates were too narrow for early ALPR systems to
23 recognize the characters.

24 39. Moreover, early ALPR cameras were—despite these many limitations—
25 very expensive. Local law enforcement agencies did not have the budgets to install a
26 comprehensive network of ALPR cameras.

27 40. The images captured by early ALPR systems were not as useful because
28 those systems did not have access to computers with enough computing power to

1 handle high volumes of images. They also were not connected through a high-speed
2 wireless internet network that enabled real-time information sharing.

3 41. Finally, early ALPR systems did not have access to machine learning, so
4 their ability to identify a vehicle was limited to reading its license plate.

5 **B. Recent Advances in ALPR Technology.**

6 42. Beginning in the late 1990s and early 2000s, several advancements made
7 ALPR technology more powerful and effective—and more widely available for local
8 law enforcement agencies. The advent of AI and machine learning in recent years has
9 only compounded this.

10 43. Advancements in camera lighting technology allow current ALPR
11 systems to obtain high-definition color photos without the need for infrared. Such
12 advancements allow ALPR systems to use off-the-shelf commercial cameras.

13 44. High-definition digital cameras are now widely available and much less
14 expensive than their earlier counterparts.

15 45. Modern high-definition cameras permit wide fields of view and great
16 clarity even at long distances and wide angles, as well as for vehicles moving at higher
17 speeds.

18 46. For instance, Flock claims its ALPRs can capture images of vehicles
19 traveling at up to 100 mph and at distances of up to 75 feet, regardless of lighting.

20 47. This allows current ALPR cameras to capture images that can be used to
21 clearly identify multiple license plates. Additionally, higher clarity allows ALPR
22 systems to extract details like vehicle make, body type, color, plate state, and other
23 identifiers.

24 48. Modern high-definition cameras are so small and inexpensive that they
25 can be easily mounted on vehicles like police cruisers. These mobile cameras are
26 equally capable of capturing images useful for ALPR systems.

27 49. As far as camera hardware has progressed since the 1970s, computer
28 servers have advanced even further, becoming extremely powerful and enabling new

1 kinds of analyses to be conducted with ALPR images. Advancements in machine-
2 learning algorithms have also made it possible for computers to now identify a vehicle
3 using not just its license plate but also other identifiers, such as bumper stickers, roof
4 racks, and even dents or scratches.

5 50. The advent of high-speed internet connectivity has enabled live
6 transmission of massive amounts of data from ALPR cameras to central computer
7 systems.

8 51. Flock itself agrees that its ALPR products are of a different breed than
9 traditional ALPR cameras; it has stated in marketing materials that “Flock Safety
10 delivers more than just license plate information. We’ve taken license plate reading
11 to the next level by including details on the entire vehicle. Our system captures things
12 like color and type of vehicle. In fact, Flock can identify a temporary paper plate and
13 even a vehicle where there is no plate present.”¹⁷

14 52. And Flock doesn’t just collect extensive data about individuals’
15 movements—it analyzes that data to find patterns, draw conclusions, and even make
16 predictions.

17 53. In 2025, Flock announced a suite of new capabilities through its
18 “Investigations Manager” product, each aimed at proactively analyzing movement
19 patterns and related data to flag vehicles as potentially suspicious. In marketing
20 materials for Investigations Manager, Flock “urges police departments to ‘Maximize
21 [their] LPR data to detect patterns of suspicious activity across cities and states.’”¹⁸
22

23 _____
24 ¹⁷ *Which Automatic License Plate Reading (ALPR) Camera is Best for My Needs?*,
25 FLOCK SAFETY: BLOG (Apr. 3, 2019), [https://www.flocksafety.com/blog/which-
license-plate-reader-security-camera-is-best-for-my-needs](https://www.flocksafety.com/blog/which-license-plate-reader-security-camera-is-best-for-my-needs).

26 ¹⁸ Jay Stanley, *Surveillance Company Flock Now Using AI to Report Us to Police if*
27 *It Thinks Our Movement Patterns Are “Suspicious”*, ACLU: NEWS & COMMENTARY
28 (Aug. 7, 2025), [https://www.aclu.org/news/national-security/surveillance-company-
flock-now-using-ai-to-report-us-to-police-if-it-thinks-our-movement-patterns-are-
suspicious](https://www.aclu.org/news/national-security/surveillance-company-flock-now-using-ai-to-report-us-to-police-if-it-thinks-our-movement-patterns-are-suspicious).

1 54. The new capabilities Flock touts include a “Multi-State Insights feature”
2 that alerts law enforcement “when suspect vehicles have been detected in multiple
3 states”; “a ‘Linked Vehicles’ or ‘Convoy Search’” which allows “police to ‘uncover
4 vehicles frequently seen together,’ putting it squarely in the business of tracking
5 people’s associations, and a ‘Multiple locations search,’ which promises to ‘Uncover
6 vehicles seen in multiple locations.’”

7 55. As noted in recent reporting by the ACLU, each of these features “are
8 variants on the same theme: using the camera network not just to investigate based on
9 suspicion, but to *generate suspicion* itself.”¹⁹

10 56. Bypassing warrants and laws designed to protect personal liberties,
11 modern ALPR systems seek to track, catalogue, and analyze every turn of every
12 driver’s route, looking for “suspicious activity” to generate new business—not safer
13 communities.²⁰

14 57. Leveraging and combining these technological improvements, ALPR
15 systems have advanced from limited, easily tricked devices to sophisticated national
16 networks enabling law enforcement agencies to track—virtually in real time—any
17 vehicle on the road, actively analyzing driving patterns using black-box algorithms to
18 decide whether to act on potentially “suspicious” activity.

19 58. ALPR technology’s potential as a crime-fighting tool must be weighed
20 against the increasingly invasive—and highly offensive to a reasonable person—
21 widespread domestic surveillance of Californians.

22 **III. Senate Bill 34.**

23 59. In 2015, California regulated and restrained the use of ALPR and the
24 sharing of data captured by ALPR systems. Cal. Civ. Code §§ 1798.90.5 *et seq.*

25 60. In enacting the new ALPR law, the California Legislature emphasized
26 numerous privacy concerns implicated by the use of this technology:

27 _____
28 ¹⁹ *Id.*

²⁰ *Id.*

1 The collection of a license plate number, location, and time stamp over
2 multiple time points can identify not only a person’s exact whereabouts
3 but also their pattern of movement. Unlike other types of personal
4 information that are covered by existing law, civilians are not always
5 aware when their ALPR data is being collected. One does not even need
6 to be driving to be subject to ALPR technology: A car parked on the side
7 of the road can be scanned by an ALPR system. This bill will put in place
8 minimal privacy protections by requiring the establishment of privacy
9 and usage protection policies for ALPR operators and end users.²¹

10 61. To achieve this goal, the ALPR law mandates that ALPR operators, such
11 as Flock, and end users, such as law enforcement agencies, comply with three basic
12 but essential requirements:

13 a. *The Security Requirement:* ALPR operators and end users must
14 “maintain reasonable security procedures and practices, including
15 operational, administrative, technical, and physical safeguards, to protect
16 ALPR information from unauthorized access, destruction, use,
17 modification, or disclosure.” Cal Civ. Code § 1798.90.51(a); *id.*
18 §1798.90.53(a).

19 b. *The Privacy Requirement:* ALPR operators and end users must
20 “implement a usage and privacy policy in order to ensure that the
21 collection, use, maintenance, sharing, and dissemination of ALPR
22 information is consistent with respect for individuals’ privacy and civil
23 liberties.” *Id.* § 1798.90.51(b)(1); *id.* § 1798.90.53(b)(1).

24 c. *The Notice Requirement:* ALPR operators and end users must post a
25 usage and privacy policy “conspicuously” on their website and include
26 the following information:
27

28 ²¹ S. Comm. on Transportation and Housing, Bill Analysis, SB 34, ¶ 3 (2015).

- 1 i. The authorized purposes for using the ALPR system and
- 2 collecting ALPR information.
- 3 ii. A description of the job title or other designation of the employees
- 4 and independent contractors who are authorized to use or access
- 5 the ALPR system, or to collect ALPR information. The policy
- 6 shall identify the training requirements necessary for those
- 7 authorized employees and independent contractors.
- 8 iii. A description of how the ALPR system will be monitored to
- 9 ensure the security of the information and compliance with
- 10 applicable privacy laws.
- 11 iv. The purposes of, process for, and restrictions on, the sale, sharing,
- 12 or transfer of ALPR information to other persons.
- 13 v. The title of the official custodian, or owner, of the ALPR system
- 14 responsible for implementing this section.
- 15 vi. A description of the reasonable measures that will be used to
- 16 ensure the accuracy of ALPR information and correct data errors.
- 17 vii. The length of time ALPR information will be retained, and the
- 18 process the ALPR operator will utilize to determine if and when
- 19 to destroy retained ALPR information.

20 *Id.* §§ 1798.90.51(b), 1798.90.53(b).

21 62. ALPR operators must comply with two additional requirements to ensure
22 consumer privacy and protect against unauthorized access:

- 23 d. *The Audit Requirement.* ALPR operators must maintain a record of the
- 24 times their ALPR system is accessed, whether by the operators, its
- 25 employees, or an end user. *Id.* § 1798.90.52(a). The audit trail must note
- 26 the date and time of the query, the data that was queried, who queried it,
- 27 and the purpose of the query. *Id.* § 1798.90.52(a).

28

1 e. *The Proper Use Requirement*. ALPR operators must also “require that
2 ALPR information only be used for the authorized purposes described in
3 the usage and privacy policy” *Id.* §1798.90.52(b).

4 63. Importantly, California public agencies collecting ALPR data may not
5 share ALPR data with federal agencies or out-of-state law enforcement agencies. “A
6 public agency shall not sell, share, or transfer ALPR information, except to another
7 public agency, and only as otherwise permitted by law.” *Id.* § 1798.90.55(b).

8 64. “Public agency” for purposes of SB 34 means “the state, any city, county,
9 or city and county, or any agency or political subdivision of the state or a city, county,
10 or city and county, including, but not limited to, a law enforcement agency.” *Id.* §
11 1798.90.5(f).

12 65. The California AG has interpreted this plain text of SB 34 (including,
13 crucially, §§ 1798.90.5(f) & 1798.90.55(b)) as permitting sharing of ALPR data only
14 with other California state and local agencies.²²

15 66. The California AG emphasized:

16 Importantly, the definition of ‘public agency’ is limited to state or local
17 agencies, including law enforcement agencies, and does not include out-
18 of-state or federal law enforcement agencies. (*See* Civ. Code,
19 § 1798.90.5, subd. (f).) Accordingly, SB 34 does not permit California
20 LEAs [Law Enforcement Agencies] to share ALPR information with
21 private entities or out-of-state or federal agencies, including out-of-state
22 and federal law enforcement agencies. This prohibition applies to ALPR
23 database(s) that LEAs access through private or public vendors who
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27 ²² John D. Marsh, Div. of L. Enf’t, Cal. Dep’t of Just., Info Bull. 2023-DLE-06,
28 California Automated License Plate Reader Data Guidance (Oct. 27, 2023),
<https://oag.ca.gov/system/files/media/2023-dle-06.pdf>.

1 maintain ALPR information collected from multiple databases and/or
2 public agencies.²³

3 67. Likewise, the California AG has clarified that, under SB 34, “ALPR
4 operators [like Flock] . . . *must* develop a usage and privacy policy, which must be
5 conspicuously posted on their website, and *must* contain provisions designed to
6 ‘protect ALPR information from unauthorized access, destruction, use, modification,
7 or disclosure.’”²⁴

8 68. SB 34 does not contain any exceptions permitting the sharing of ALPR
9 data with federal or out-of-state agencies for any purpose. Consistent with the
10 California AG’s interpretation of SB 34, any such sharing is clearly prohibited by SB
11 34’s plain text.

12 69. An individual harmed by a violation of SB 34—“including, but not
13 limited to, *unauthorized access or use of ALPR information* or a breach of security
14 of an ALPR system”—may bring a civil suit “against a person who knowingly caused
15 the harm” and recover (1) actual damages, but not less than liquidated damages in the
16 amount of \$2,500, (2) punitive damages upon proof of willful or reckless disregard of
17 the law, (3) reasonable attorney’s fees and other litigation costs reasonably incurred,
18 and (4) other preliminary and equitable relief as the court determines to be
19 appropriate. *Id.* § 1798.90.54 (emphasis added).

20 **IV. Flock Collects Extensive Reams of Data.**

21 70. Advancements in camera technology have allowed for the widespread
22 proliferation of ALPR cameras. Flock’s ALPR system alone now includes tens of
23 thousands of cameras nationwide.

24 71. Flock’s most popular products, the “Falcon” and the “Sparrow,” are
25 ALPR cameras that monitor driving activity and photograph all passing vehicles.

26
27 ²³ *Id.*

28 ²⁴ *Id.* (emphases added) (quoting Cal. Civ. Code §§ 1798.90.51(a)–(b);
1798.90.53(a)–(b)).

1 72. The below images from Flock’s website show typical examples of Flock
2 ALPR cameras mounted on existing traffic poles or on their own freestanding poles
3 with their solar power sources.



11 73. Flock ALPR cameras collect at least the following information:
12 a. License plate image;
13 b. Vehicle image;
14 c. Vehicle characteristics (e.g., color, make, other visual details);
15 d. License plate number;
16 e. License plate state;
17 f. Date;
18 g. Time; and
19 h. Camera location.

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1 74. The below image from a Flock presentation shows the type of
2 information captured and stored by Flock’s ALPR cameras, including that the SUV
3 belongs to a “non resident” and was “[s]een three times in the last 30 days.”



15 75. An individual Flock camera can take thousands of license plate scans; for
16 example, Oak Park, Illinois, has just eight Flock cameras that collectively take more
17 than 300,000 scans each month.²⁵

18 76. The Los Angeles County Sheriff’s Department alone operates **476** Flock
19 ALPR cameras.²⁶

20 77. The San Francisco Police Department and Oakland Police Department
21 are reported to collectively operate hundreds of Flock cameras.²⁷

22

23 ²⁵ 84% of drivers stopped by Oak Park police in Flock traffic stops were Black, FREEDOM TO THRIVE OAK PARK: BLOG (Apr. 16), <https://www.freedomtothriveop.com/blog/84-of-the-drivers-stopped-by-oak-park-police-in-a-flock-traffic-stops-were-black> (last visited Jan. 2, 2026).

24

25 ²⁶ Rebecca Ellis, *L.A. County moves to keep ICE away from data that show where people drive*, L.A. TIMES (Sept. 17, 2025, at 3:00 PT), <https://www.latimes.com/california/story/2025-09-17/la-county-ice-license-plate-data>.

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27 ²⁷ Tomo Chien, *SF, Oakland cops illegally funneled license plate data to feds*, S.F. STANDARD (July 14, 2025, at 6:00 PT) [hereinafter Chien, *SF/Oakland ICE LPRs*],

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1 78. More than 200 California law enforcement agencies collect and use
2 images captured by Flock ALPR cameras.²⁸

3 79. Flock boasts that its cameras are used by more than 4,800 law
4 enforcement agencies nationwide.²⁹ Thus, Flock brags that it has the nation’s largest
5 fixed ALPR network: “With billions of monthly plate reads, Flock connects
6 communities, businesses and law enforcement in a shared network[.]”³⁰



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17 80. Likewise, Flock’s investors recognize the value of Flock achieving such
18 widespread adoption:

19 What magnifies the power of Flock Safety even more is that the digital
20 evidence can be pooled across different law enforcement agencies for a
21

22 <https://sfstandard.com/2025/07/14/oakland-san-francisco-ice-license-plate-readers>
23 (last updated July 17, 2025, at 18:07 PT)

24 ²⁸ Rachel Myrow, *California Cities Double Down on License-Plate Readers as*
25 *Federal Surveillance Grows*, KQED (Dec. 18, 2025), <https://www.kqed.org/news/12066989/california-cities-double-down-on-license-plate-readers-as-federal-surveillance-grows> (last updated Dec. 18, 2025, at 12:30 PT).

26 ²⁹ *National LPR Network: Real-Time Vehicle Leads, Nationwide*, FLOCK SAFETY,
27 <https://www.flocksafety.com/products/national-lpr-network> (last visited Jan. 2,
28 2026).

³⁰ Flock LPR Product Page, *supra* note 1313.

1 short period of time, making it more powerful as adoption scales within
 2 a community and across the U.S. more broadly The power of Flock
 3 Safety is in its network. The more devices deployed, the more evidence
 4 there is to solve crimes.³¹

5 81. Flock’s ALPR cameras do not just scan license plates. They also identify
 6 the color and make of the vehicle and provide other identifying information such as
 7 bumper damage or a roof rack, as seen in the following image on Flock’s website.³²



17 82. Flock’s AI-powered system can also provide information about how
 18 often a particular vehicle is seen at a certain location or on a certain route; it can even
 19 predict future activity for a specific vehicle based on past data about that vehicle.
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24 ³¹ David Ulevitch & David George, *Announcement: Investing in Flock Safety*,
 25 ANDREESSEN HOROWITZ (July 13, 2021), [https://a16z.com/announcement/investing-](https://a16z.com/announcement/investing-in-flock-safety)
 26 [in-flock-safety](https://a16z.com/announcement/investing-in-flock-safety).

27 ³² The image is taken from Flock’s website. (“roof rack” as an example is from the
 28 Flock Evidence Policy. *See Flock Evidence Policy*, FLOCK SAFETY,
<https://www.flocksafety.com/legal/flock-evidence-policy> (last updated July 22,
 2025)).

1 83. Consequently, “ALPR systems collect and store location information
2 about drivers that can be built into a database that reveals sensitive details about where
3 individuals work, live, associate, worship, seek medical care, and travel.”³³

4 84. In May, Flock announced the development of a new product (“Nova”)
5 that would integrate its ALPR systems with data-broker lookups—and even stolen
6 personal information from data breaches—to give law enforcement agencies even
7 more invasive ways to track individuals (without procuring a warrant),³⁴
8 demonstrating that Flock was willing to enable even greater (and even more highly
9 offensive) invasions of privacy in its pursuit of profits.

10 85. But once reporting on the announcement of the capabilities of the Nova
11 product spread, prompting substantial negative response from the public, Flock
12 abandoned (at least for now) its plan to integrate information obtained from data
13 breaches into Nova.³⁵ “In a muddled and evasive statement, Flock seemed to be
14 attempting to simultaneously deny that it had ever used such data while also promising
15 that it would stop using it going forward.”³⁶

16
17 ³³ Letter from Jennifer Pinsof, Staff Att’y, Elec. Frontier Found.; Matt Cagle, Senior
18 Staff Att’y, ACLU Found. of N. Cal.; Mohammad Tasjar, Senior Staff Att’y, ACLU
19 Found. of S. Cal.; & David Trujillo, Chief Program & Strategy Officer, to Att’y Gen.
20 Rob Bonta, Off. of the Att’y Gen., Cal. Dep’t of Just., at 2 (Jan. 31, 2024) [hereinafter
21 EFF–ACLU Joint Letter], [https://www.eff.org/files/2024/01/30/2024-01-
22 31_letter_to_ag_bonta_re_sb_34_final.pdf](https://www.eff.org/files/2024/01/30/2024-01-31_letter_to_ag_bonta_re_sb_34_final.pdf) (citing ELEC. FRONTIER FOUND.,
23 *Automatic License Plate Readers*, *supra* note 1212; *You Are Being Tracked: How
24 License Plate Readers Are Being Used to Record Americans’ Movements*, ACLU
25 (July 2013), <https://www.aclu.org/you-are-being-tracked>).

23 ³⁴ Joseph Cox, *License Plate Reader Company Flock Is Building a Massive People
24 Lookup Tool, Leak Shows*, 404 MEDIA (May 14, 2025), [https://www.404media.co/
25 license-plate-reader-company-flock-is-building-a-massive-people-lookup-tool-leak-
shows](https://www.404media.co/license-plate-reader-company-flock-is-building-a-massive-people-lookup-tool-leak-shows).

26 ³⁵ Joseph Cox & Jason Koebler, *Flock Decides Not to Use Hacked Data in People
27 Search Tool*, 404 MEDIA (May 30, 2025), [https://www.404media.co/flock-decides-
not-to-use-hacked-data-in-people-search-tool](https://www.404media.co/flock-decides-not-to-use-hacked-data-in-people-search-tool).

28 ³⁶ Walicek, *supra* note 5 (citing Thad Reuter, *Flock Safety Pushes Back on Data*

1 **V. Flock Has Violated SB 34 and Facilitated Routine Violations of SB 34**
 2 **by California Law Enforcement Agencies.**

3 **A. ICE, CBP and Out-of-State Law Enforcement Agencies Routinely**
 4 **(and Unlawfully) Obtain Access to Flock’s ALPR Data from**
 5 **California Law Enforcement Agencies.**

6 86. Flock ALPR data is frequently used in contravention of SB 34 by federal
 7 law enforcement agencies, including Immigration and Customs Enforcement (“ICE”)
 8 and Customs and Border Protection (“CBP”). Local police, disregarding the guidance
 9 from the California AG regarding the permissible uses of ALPR under SB 34, readily
 10 perform lookups in Flock’s AI-supported ALPR system for “immigration” related
 11 searches, for CBP, for the U.S. Department of Homeland Security Investigations
 12 department, and as part of other ICE investigations, giving these federal agencies side-
 13 door access to a tool they currently do not have a formal contract for.³⁷

14 87. An April 2025 California Highway Patrol search of 845 ALPR systems,
 15 including Flock systems, was labeled “ICE case.”³⁸

16 88. The Riverside County Sheriff’s Department has stated the reason for
 17 searches as “HSI,” a reference to ICE’s Homeland Security Investigations unit.

18 89. An investigation by the San Francisco Standard found that San Francisco
 19 and Oakland police officers repeatedly violated SB 34 by sharing data from ALPR
 20 cameras with federal law enforcement, including ICE and the Federal Bureau of
 21 Investigation (“FBI”).³⁹

22 *Breach Product Criticism*, GOV’T TECH.: GOVTECH BIZ (May 30, 2025), <https://www.govtech.com/biz/flock-safety-pushes-back-on-data-breach-product-criticism>).

23 ³⁷ Jason Koebler & Joseph Cox, *ICE Taps into Nationwide AI-Enabled Camera*
 24 *Network, Data Shows*, 404 MEDIA (May 27, 2025) [hereinafter Koebler & Cox, *ICE*
 25 *Taps into Network*], <https://www.404media.co/ice-taps-into-nationwide-ai-enabled-camera-network-data-shows>.

26 ³⁸ Tomo Chien, *California cops are breaking surveillance laws. Who’s going to stop*
 27 *them?*, S.F. STANDARD (July 23, 2025, at 6:00 PT) [hereinafter Chien, *California cops*
 28 *are breaking surveillance laws*], <https://sfstandard.com/2025/07/23/california-police-sharing-flock-license-plate-data>.

³⁹ Chien, *SF/Oakland ICE LPRs*, *supra* note 272727.

1 90. Likewise, in apparent contravention of SB 34, the Los Angeles Police
2 Department, as well as Sheriff’s Departments in Los Angeles, San Diego, and Orange
3 Counties, searched license plate readings contained in Flock’s database on behalf of
4 ICE and CBP.⁴⁰

5 91. A 2023 analysis by the Electronic Frontier Foundation found that at least
6 71 California law enforcement agencies had violated SB 34 that year.⁴¹

7 92. This unlawful conduct is not limited to cooperation between California
8 and federal law enforcement agencies. Because Flock did not restrict out-of-state law
9 enforcement agencies’ access to California ALPR data, a sheriff’s department in
10 Georgia and police departments in Illinois and Massachusetts were able to search the
11 San Francisco Police Department’s ALPR data for investigations to assist ICE.⁴²

12 93. The California AG has interpreted SB 34 as prohibiting the sharing of
13 California ALPR data with federal agencies and out-of-state law enforcement
14 agencies. To ensure compliance with this interpretation, the California AG’s office
15 has initiated enforcement actions against at least 20 California law enforcement
16 agencies.

17 94. The California AG has become more aggressive in seeking to curtail
18 violations of SB 34. Though the California AG’s office had previously only issued
19 notices of violation to California law agencies, it recently instituted legal proceedings
20 against the City of El Cajon.⁴³

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23 ⁴⁰ Johnson & Al Elew, *supra* note 3.

24 ⁴¹ Press Release, Elec. Frontier Found., Civil Liberties Groups Demand California
25 Police Stop Sharing Drivers’ Location Data With Police In Anti-Abortion States (May
26 25, 2023), <https://www.eff.org/press/releases/civil-liberties-groups-demand-california-police-stop-sharing-drivers-location-data>.

26 ⁴² Chien, *SFPD ICE Data Sharing*, *supra* note 2.

27 ⁴³ Petition for Writ of Mandate & Complaint for Injunctive & Declaratory Relief,
28 California *ex rel.* Bonta v. City of El Cajon, No. 25CU053437C (Cal. Super. Ct. filed
Oct. 3, 2025).

1 95. Nevertheless, some California law enforcement agencies continue to
2 violate SB 34. For example, the Riverside County Sheriff’s Department continued to
3 perform ALPR searches on behalf of federal agencies even after being informed
4 repeatedly that its practice of sharing ALPR with federal agencies “violates state law.”

5 96. Flock was required to, but did not, implement and maintain an adequate
6 policy to prevent unlawful information sharing, including that which continues to be
7 undertaken by the Riverside County Sheriff’s office.

8 97. California law enforcement agencies’ continued routine violations of SB
9 34, even with interpretative guidance from and enforcement actions by the California
10 AG, were foreseeable and preventable. Law enforcement agencies (in California and
11 elsewhere) have flouted other bans (under California law) relating to, for example,
12 the use of facial recognition technology and the use of drones.

13 98. Had Flock implemented required and reasonable measures—such as
14 requiring use of MFA, preventing interstate and state–federal sharing of California
15 ALPR data, ensuring its ALPR cameras were protected against security flaws that
16 allowed surveillance feeds to be readily broadcast online, and redacting sensitive data
17 in files subject to public records requests—it would have complied with SB 34 itself
18 as well as prevented California law enforcement agencies from violating SB 34. This
19 is well within Flock’s capabilities.

20 99. But Flock chose not to do so. “Flock Safety—the company that sells the
21 ALPR systems popular in California and across the U.S.—makes it easy for police to
22 share data.”⁴⁴

23 100. As one example, “[o]nce a department allows another agency to access
24 its system, the outside agency can search the data without needing approval each
25 time.”⁴⁵ Likewise, users can query multiple networks simultaneously: Searches of
26 Oakland’s ALPR data were found to reach hundreds of other networks at once.

27 _____
28 ⁴⁴ Chien, *California cops are breaking surveillance laws*, *supra* note 3838.

⁴⁵ Chien, *SFPD ICE Data Sharing*, *supra* note 2.

1 101. Worse still, some agencies were themselves unaware that Flock was
2 allowing their ALPR databases to be used in violation of SB 34. Indeed, on February
3 11, 2025, “Flock . . . notified agencies statewide that a flaw in its system architecture
4 inadvertently allowed law enforcement agencies outside California to conduct broad
5 searches of license-plate data” and apparently admitted that “[t]he searches violated
6 two laws,” including SB 34.⁴⁶

7 102. For example, Bernie Escalante, Police Chief of the Santa Cruz Police
8 Department, “said the department learned only recently that Flock’s ‘national search
9 tool’ had been activated in a way that improperly allowed out-of-state law
10 enforcement agencies to search camera data from across the entire Flock network—
11 including California agencies legally barred from sharing such information” and that
12 “[t]hese violations were not known to the Santa Cruz Police Department and were not
13 the result of any deliberate attempt by city staff to circumvent California law[.]”⁴⁷

14 103. Flock, then, not only enabled many California law enforcement agencies
15 to actively and willfully violate SB 34—it also effectively turned others into violators
16 of SB 34 whether they knew it or not.

17 104. This violation of trust and others like it have led multiple localities to cut
18 ties with Flock; most recently, the Santa Cruz City Council voted near-unanimously
19 to terminate its contract with Flock, “citing rising tensions with ICE, and weak trust
20 in the company following Flock’s lackluster response to the data breaches.”⁴⁸

21 105. At the January 13 meeting where the City Council ultimately decided to
22 end its contract with Flock, Councilmember Susie O’Hara stated: “Flock has made
23

24 ⁴⁶ Joan Hammel, *Eyes in the Sky: Santa Cruz discloses violations involving ALPRs,*
25 *launches review of camera use*, GOODTIMES (Nov. 26, 2025), [https://www.goodtimes.
26 sc/santa-cruz-alpr-violations-review-flock-safety](https://www.goodtimes.sc/santa-cruz-alpr-violations-review-flock-safety).

27 ⁴⁷ *Id.*

28 ⁴⁸ B. Sakura Cannestra, *Santa Cruz leaders vote to terminate contract with Flock*,
SANTA CRUZ LOCAL (Jan. 13, 2026), <https://santacruzlocal.org/2026/01/13/santa-cruz-leaders-vote-to-terminate-contract-with-flock/>.

1 too many mistakes and Flock’s leadership has too often dismissed real, valid concern
 2 instead of responding with transparency and accountability We need a partner
 3 who can take criticism seriously and redirect course.”⁴⁹

4 106. After reporting on Flock’s extensive violations gained traction, Flock
 5 announced and implemented a series of technical changes, tacitly conceding that its
 6 previous practices violated SB 34. As detailed below, however, these changes still do
 7 not bring Flock into compliance.

8 107. Flock’s continued disregard of SB 34 has enabled a nationwide network
 9 of unlawful law enforcement coordination and information sharing.

10 **B. Flock Did Not Implement and Maintain an Adequate Policy to**
 11 **Prevent Unlawful Information Sharing.**

12 108. SB 34 requires ALPR operators like Flock to implement and maintain a
 13 policy sufficient to ensure their ALPR system will be used exclusively for permissible
 14 purposes.

15 109. Flock has an ALPR policy, which was last updated on November 13,
 16 2025.⁵⁰

17 110. In its Terms and Conditions, Flock defines “Permitted Purpose” as
 18 “legitimate public safety and/or business purpose, including but not limited to the
 19 awareness, prevention, and prosecution of crime; investigations; and prevention of
 20 commercial harm, *to the extent permitted by law.*”⁵¹

21 111. But Flock’s policy did not even arguably provide sufficient protection
 22 against unauthorized access to and sharing of California ALPR data until June 2025,
 23 after Flock removed all cameras deployed in California from its national lookup
 24 system. Until that time, federal or out-of-state law enforcement agents searching for

25 _____
 26 ⁴⁹ *Id.*

27 ⁵⁰ *License Plate Reader Policy*, FLOCK SAFETY [hereinafter Flock LPR Policy], <https://www.flocksafety.com/legal/lpr-policy> (last updated Nov. 13, 2025).

28 ⁵¹ *Terms and Conditions*, FLOCK SAFETY, <https://www.flocksafety.com/legal/terms-and-conditions> (last updated Dec. 19, 2025) (emphasis added).

1 a license plate in Flock’s system would have unlawfully been presented with relevant
2 results in California, even if they did not understand the implications.⁵²

3 112. Though these system changes are a step in the right direction, Flock is
4 still not in compliance with SB 34.

5 113. Even with Flock’s system changes, officers from the San Francisco and
6 Oakland Police Departments continued sharing California Flock ALPR data with at
7 least seven federal agencies.⁵³

8 114. Additionally, “many of the same [California] law enforcement agencies”
9 that were running illegal immigration-related searches before being exposed by
10 reporting in July 2025 have since “run hundreds of searches with no case number
11 referenced and no reason given to the search beyond ‘investigation,’ raising concerns
12 that the sharing could be ongoing.”⁵⁴

13 115. Flock still disclaims its obligation to ensure compliance with SB 34,
14 maintaining that its “[c]ustomers choose whether to share LPR data with other
15 customers in accordance with their laws and policies.”⁵⁵

16 116. Allowing this kind of information-sharing is not merely a statutory
17 violation; it is a legal and ethical concern.

18 117. Federal and out-of-state law enforcement agencies have different legal
19 and ethical standards and rules than California law enforcement agencies. They also
20 have different policy priorities.

21
22 ⁵² Joseph Cox & Jason Koebler, *Flock Removes States From National Lookup Tool*
23 *After ICE and Abortion Searches Revealed*, 404 MEDIA (June 25, 2025),
24 [https://www.404media.co/flock-removes-states-from-national-lookup-tool-after-ice-
and-abortion-searches-revealed](https://www.404media.co/flock-removes-states-from-national-lookup-tool-after-ice-and-abortion-searches-revealed).

25 ⁵³ Chien, *SF/Oakland ICE LPRs*, *supra* note 2727.

26 ⁵⁴ Jesse Kathan, *Dozens of California agencies shared license plate data with feds*,
27 *Santa Cruz records show*, SANTA CRUZ LOCAL (Dec. 9, 2025), [https://santacruzlocal
28 .org/2025/12/09/dozens-of-california-agencies-shared-license-plate-data-with-feds-
santa-cruz-records-show](https://santacruzlocal.org/2025/12/09/dozens-of-california-agencies-shared-license-plate-data-with-feds-santa-cruz-records-show).

⁵⁵ Flock LPR Policy, *supra* note 3.

1 118. For example, federal law enforcement agencies have been increasingly
2 marshalled to support mass deportations at odds with California law (including SB
3 54, codified at Cal. Stats. 2017, Ch. 495), and public policy.

4 119. And at least one Texas law enforcement officer searched Flock’s
5 national database, which at the time would have included results in California, for an
6 investigation into a woman who self-administered an abortion.⁵⁶ Abortion
7 criminalization is also at odds with California law (including laws such as AB 1242,
8 codified at Cal. Stats. 2022, Ch. 627, which prohibits state and local agencies from
9 providing abortion-related information to out-of-state agencies) and public policy.

10 **C. Flock’s Press Releases and Public Relations Materials Confirm that**
11 **It Has Violated SB 34.**

12 120. Flock has made several public statements in which it tacitly
13 acknowledged that it violated SB 34 but attempted to shift its own burdens to law
14 enforcement agencies in order to avoid acknowledging its own responsibilities under
15 the law.

16 121. For example, in a June 19, 2025, blog post announcing the removal of
17 California from Flock’s national lookup service after media backlash, Flock CEO and
18

19 ⁵⁶ Joseph Cox & Jason Koebler, *A Texas Cop Searched License Plate Cameras*
20 *Nationwide for a Woman Who Got an Abortion*, 404 MEDIA (May 29, 2025),
21 [https://www.404media.co/a-texas-cop-searched-license-plate-cameras-nationwide-](https://www.404media.co/a-texas-cop-searched-license-plate-cameras-nationwide-for-a-woman-who-got-an-abortion)
22 [for-a-woman-who-got-an-abortion](https://www.404media.co/a-texas-cop-searched-license-plate-cameras-nationwide-for-a-woman-who-got-an-abortion). Flock and the Johnson County, Texas, Sheriff
23 initially insisted that the search was not “related to enforcing Texas’s abortion ban”
24 and that “media accounts” were “‘false,’ ‘misleading,’ and ‘clickbait.’” These claims
25 were proven false. *See* Dave Maass & Rindala Alajaji, *Flock Safety and Texas Sheriff*
26 *Claimed License Plate Search Was for a Missing Person. It Was an Abortion*
27 *Investigation.*, ELEC. FRONTIER FOUND. (Oct. 7, 2025), [https://www.eff.org/deeplinks/](https://www.eff.org/deeplinks/2025/10/flock-safety-and-texas-sheriff-claimed-license-plate-search-was-missing-person-it)
28 [2025/10/flock-safety-and-texas-sheriff-claimed-license-plate-search-was-missing-](https://www.eff.org/deeplinks/2025/10/flock-safety-and-texas-sheriff-claimed-license-plate-search-was-missing-person-it)
person-it (“New documents and court records obtained by EFF show that Texas
deputies queried Flock Safety’s surveillance data in an abortion investigation
. . . . The new information shows that deputies had initiated a ‘death investigation’ of
a ‘non-viable fetus,’ logged evidence of a woman’s self-managed abortion, and
consulted prosecutors about possibly charging her.”).

1 Co-Founder Garrett Langley wrote, “Some states, like California, do not allow any
2 sharing across state borders. For those states, Flock has disabled National Lookup to
3 make compliance easier.”⁵⁷

4 122. In a section in the same blog post, titled “Local Autonomy in working
5 with Federal Agencies,” Langley attempted to disclaim all responsibility for
6 compliance with privacy laws, claiming that working with federal authorities “is a
7 local decision. Not my decision, and not Flock’s decision.”⁵⁸

8 123. Langley misstated the situation: The burden of compliance rests not just
9 on law enforcement agencies but on Flock and other ALPR operators, too. Flock’s
10 policy changes at most brought Flock closer to (but certainly not within) compliance
11 with SB 34, which obligates Flock to “*ensure* . . . compliance with applicable privacy
12 laws,” *see* Cal. Civ. Code. § 1798.90.51(b)(2)(C) (emphasis added)—not just, as
13 Langley put it, “to make compliance easier.”

14 124. Similarly, on August 25, 2025, Langley wrote that Flock’s new Chief
15 Legal Officer, Dan Haley, would lead the company’s new effort “to ensure users are
16 able to determine, in compliance with local laws, regulations, and community norms,
17 whether and when to share their data.”⁵⁹ This is an admission that, at the time the blog
18 post was written, users could not ensure their compliance with local laws, and Flock
19 was therefore not in compliance with SB 34. In other words, Flock’s recent updates
20 make clear that it was always feasible for Flock to place reasonable limitations on use
21 of its database in order to comply with California law, including SB 34.

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24 ⁵⁷ Garrett Langley, *Setting the Record Straight: Statement on Flock Network Sharing,*
25 *Use Cases, and Federal Cooperation*, FLOCK SAFETY: BLOG (June 19, 2025),
[https://www.flocksafety.com/blog/statement-network-sharing-use-cases-federal-](https://www.flocksafety.com/blog/statement-network-sharing-use-cases-federal-cooperation)
26 [cooperation.](https://www.flocksafety.com/blog/statement-network-sharing-use-cases-federal-cooperation)

26 ⁵⁸ *Id.*

27 ⁵⁹ Garrett Langley, *Ensuring Local Compliance: A statement from Flock Safety,*
28 FLOCK SAFETY: BLOG (Aug. 25, 2025), [https://www.flocksafety.com/blog/ensuring-](https://www.flocksafety.com/blog/ensuring-local-compliance)
[local-compliance.](https://www.flocksafety.com/blog/ensuring-local-compliance)

1 125. Flock has implicitly admitted its noncompliance in communications
2 beyond those written by Langley. For example, Flock’s User Guide published in
3 August 2023 instructed users that their agency could enable national lookups, which
4 allowed all law enforcement agencies in the country with the same feature enabled to
5 search that agency’s ALPR system as well, with no limitation on California law
6 enforcement agencies. Flock’s user interface presented this option without informing
7 law enforcement agency users within California that such a setting would be
8 unlawful.⁶⁰

9 **D. Flock’s Security Measures Fall Far Below Reasonable Procedures**
10 **and Practices.**

11 126. Additionally, Flock fails to maintain the reasonable security procedures
12 and practices required by SB 34.

13 127. For example, Flock does not require MFA. Requiring MFA is a basic,
14 reasonable measure used to secure virtually any important online service, including
15 the Federal Courts’ PACER filing system.

16 128. Flock’s failure to require MFA, among other flaws, *supra* ¶ 10–11, is
17 one reason Russian hackers are able to sell functional Flock logins on the dark web.⁶¹

18 129. Additionally, as above, GainSec recently revealed **fifty-one (51)**
19 vulnerabilities in Flock’s hardware and software offerings.⁶² These vulnerabilities
20 included critical security issues such as the ability to gain complete access to and
21 control over a Flock camera through simple physical access. This vulnerability is
22 particularly serious for devices deployed exclusively in public.

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24 _____
25 ⁶⁰ Koebler & Cox, *ICE Taps into Network*, *supra* note 37373737 (citing FLOCK
26 SAFETY, FLOCK SAFETY USER GUIDE AUGUST 2023, at 3 (2023),
27 [https://www.documentcloud.org/documents/24172417-](https://www.documentcloud.org/documents/24172417-flocksafetyuserguideaug2023)
28 [flocksafetyuserguideaug2023](https://www.documentcloud.org/documents/24172417-flocksafetyuserguideaug2023)).

⁶¹ Walicek, *supra* note 5.

⁶² Jon Gaines, GainSec, *Examining the Security Posture of an Anti-Crime Ecosystem* (2025), <https://zenodo.org/records/17529424>.

1 130. Worse still, Flock left unprotected troves of its testing data as well as live
2 feeds from many of its Condor cameras, which allowed journalists to watch live as
3 Flock’s devices surveilled drivers and pedestrians going about their lives.⁶³ These
4 feeds could be accessed with minimal technical sophistication. Several of the
5 unsecured feeds were from cameras in California.

6 131. Most egregious of all, Flock’s audit reports—which, again, are subject
7 to public records requests—have led law enforcement agencies to leak hundreds of
8 thousands of license plate numbers alongside the reason the agencies searched for
9 them.⁶⁴ In response, rather than providing a specific audit report for public records
10 requests or redacting sensitive information by default, Flock has removed wholesale
11 the ability to view officer names and license plate numbers in audit reports.⁶⁵ This
12 both makes the audit reports insufficient under Cal. Civ. Code § 1798.90.52(a) and
13 demonstrates that Flock has no interest in “mak[ing] compliance easier”⁶⁶ for its
14 customers—it is merely making poor, ad hoc decisions in a slipshod attempt at
15 damage control amid mounting public scrutiny.

16 132. Flock’s leaking of hundreds of thousands of unredacted license plates,
17 the fifty-one vulnerabilities exposed by GainSec, and Flock’s failure to require MFA
18 clearly demonstrate that Flock does not maintain reasonable security procedures and
19 practices, thereby providing insufficient protection for the privacy and civil liberties
20 of drivers in California.

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26 ⁶³ Koebler, *supra* note 7.

27 ⁶⁴ *Id.*

28 ⁶⁵ *Id.*

⁶⁶ Langley, *supra* note 57.

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2 **VI. Flock’s Facilitation of California Law Enforcement Agencies’ Unlawful**
 3 **Information Sharing Is Highly Offensive.**

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4 **A. Law Enforcement Agencies Have Used Flock for Discriminatory**
 5 **Purposes.**

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133. Laws like SB 34 exist in part because ALPR systems are not simply neutral tools to enhance public safety. On the contrary, they are increasingly being used to aid discriminatory policing practices in low-income neighborhoods and in areas with significant populations of Black and Latino residents.

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134. Across the country, ALPR tools enable and amplify racial profiling by embedding longstanding policing biases into cutting edge surveillance technologies.

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135. “As with other surveillance technologies, police often disproportionately deploy license plate readers in communities experiencing poverty and historically overpoliced communities of color, regardless of crime rates.”⁶⁷

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136. When police run a search through the Flock Safety network, which links thousands of ALPR systems, they are prompted to provide a reason and/or case number for the search.

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137. Data from these searches reveals that Flock’s sophisticated surveillance systems expand discriminatory police practices by allowing their use across an unprecedented geographic area and through access to information that would

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⁶⁷ EFF–ACLU Joint Letter, *supra* note 3333, at 2 (citing Dave Maass & Jeremy Gillula, *What You Can Learn from Oakland’s Raw ALPR Data*, ELEC. FRONTIER FOUND. (Jan. 21, 2015), <https://www.eff.org/deeplinks/2015/01/what-we-learned-oakland-raw-alpr-data>; Barton Gellman & Sam Adler-Bell, *The Disparate Impact of Surveillance*, CENTURY FOUND. (Dec. 21, 2017), <https://production-tcf.imgix.net/app/uploads/2017/12/03151009/the-disparate-impact-of-surveillance.pdf>); *see also, e.g.*, Kaveh Waddell, *How License-Plate Readers Have Helped Police and Lenders Target the Poor*, THE ATLANTIC (Apr. 22, 2016), <https://www.theatlantic.com/technology/archive/2016/04/how-license-plate-readers-have-helped-police-and-lenders-target-the-poor/479436> (summarizing data indicating that Oakland Police Department deployed ALPRs disproportionately, often in low-income areas and in neighborhoods with high concentrations of African-American and Latino residents”).

1 otherwise require search warrants or other types of particularized, reasonable
2 suspicion.

3 138. For example, more than 80 law enforcement agencies across the United
4 States have used pejorative terms to describe Romani people when searching the
5 nationwide Flock Safety ALPR network, according to Flock audit logs obtained and
6 analyzed by the Electronic Frontier Foundation.⁶⁸

7 139. In May 2025, for example, officers from the Sacramento Police
8 Department ran at least six searches for a racial slur directed at Romani people; these
9 searches covered 468 networks, representing 12,885 different ALPR devices.⁶⁹

10 140. Likewise, in February and May 2025, the Irvine Police Department ran
11 eight searches using the term “roma” in the “reason” field. The searches covered 1,420
12 networks, representing 29,364 different ALPR devices.

13 141. These searches represent a trend that creates tangibly discriminatory
14 outcomes: For example, data from Oak Park, Illinois, shows that 84% of drivers
15 stopped in Flock-related traffic incidents are Black—despite Black people making up
16 only 19% of Oak Park residents.⁷⁰

17 142. As above, SB 34 prohibits *all* unauthorized ALPR data sharing with
18 federal agencies and out-of-state law enforcement agencies, not simply data sharing
19 conducted for an illicit, discriminatory purpose.

20 143. Moreover, the use and sharing of ALPR data for discriminatory purposes
21 heightens the highly offensive nature of the widespread collection, storage, use, and
22 sharing of ALPR data.

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25 ⁶⁸ Rindala Alajaji & Dave Maass, *License Plate Surveillance Logs Reveal Racist*
26 *Policing Against Romani People*, ELEC. FRONTIER FOUND. (Nov. 3, 2025), [https://](https://www.eff.org/deeplinks/2025/11/license-plate-surveillance-logs-reveal-racist-policing-against-romani-people)
27 [www.eff.org/deeplinks/2025/11/license-plate-surveillance-logs-reveal-racist-](https://www.eff.org/deeplinks/2025/11/license-plate-surveillance-logs-reveal-racist-policing-against-romani-people)
[policing-against-romani-people](https://www.eff.org/deeplinks/2025/11/license-plate-surveillance-logs-reveal-racist-policing-against-romani-people).

28 ⁶⁹ *Id.*

⁷⁰ FREEDOM TO THRIVE OAK PARK, *supra* note 252525.

1 **B. ALPR Data Has Been Shared with Out-of-State Jurisdictions,**
2 **Threatening Access to Abortion Access and Gender-Affirming Care**
3 **in California.**

4 144. ALPR information is even more vulnerable to exploitation and
5 weaponization against those seeking, providing, and facilitating access to abortion
6 services.⁷¹

7 145. Law enforcement agencies in jurisdictions that limit or prohibit abortion
8 access can use driver location information collected by California-based ALPRs to
9 closely monitor clinics that provide abortion services, the vehicles seen around the
10 clinics, and the movements of patients and providers at the clinics.

11 146. Given those jurisdictions' plans to criminalize and prosecute those who
12 seek or assist in facilitating out-of-state abortions, sharing Flock ALPR information
13 with out-of-state law enforcement agencies threatens those obtaining, providing, or
14 otherwise facilitating abortion-related services in California.⁷²

15 147. The same risks are true for people seeking gender-affirming care in
16 California, given some states' efforts to criminalize and prosecute those who go to
17 another state to receive such medical care.⁷³

18 ⁷¹ EFF–ACLU Joint Letter, *supra* note 3333, at 2 (citing Johana Bhuiyan, *How*
19 *expanding web of license plate readers could be 'weaponized' against abortion*, THE
20 GUARDIAN (Oct. 6, 2022, at 11:00 BST), [https://www.theguardian.com/world/2022/
21 oct/06/how-expanding-web-of-license-plate-readers-could-be-weaponized-against-
22 abortion](https://www.theguardian.com/world/2022/oct/06/how-expanding-web-of-license-plate-readers-could-be-weaponized-against-abortion)).

23 ⁷² See, e.g., Caroline Kitchener & Devlin Barrett, *Antiabortion lawmakers want to*
24 *block patients from crossing state lines*, WASH. POST (June 29, 2022, at 18:17 ET),
25 <https://www.washingtonpost.com/politics/2022/06/29/abortion-state-lines> (last
26 updated June 30, 2022, at 8:30 ET); *Idaho governor signs 'abortion trafficking' bill*
27 *into law*, AP NEWS (Apr. 6, 2023), [https://apnews.com/article/idaho-abortion-minors-
28 criminalization-b8fb4b6feb9b520d63f75432a1219588](https://apnews.com/article/idaho-abortion-minors-criminalization-b8fb4b6feb9b520d63f75432a1219588); Josh Moon, *Alabama AG:*
29 *state may prosecute those who assist in out-of-state abortions*, ALA. POL. REP. (Sep.
30 15, 2022, at 6:30 CT), [https://www.alreporter.com/2022/09/15/alabama-ag-state-
31 may-prosecute-those-who-assist-in-out-of-state-abortions](https://www.alreporter.com/2022/09/15/alabama-ag-state-may-prosecute-those-who-assist-in-out-of-state-abortions).

32 ⁷³ See, e.g., Maya Yang, *Idaho bill that criminalizes medical trans youth treatments*
33 *passes house*, THE GUARDIAN (Mar. 10, 2022, at 12:16 ET), <https://www>.

1 148. As with use and sharing of ALPR data for discriminatory purposes, the
2 use and sharing of ALPR data against those seeking abortion services or gender-
3 affirming care heightens the highly offensive nature of the widespread collection,
4 storage, use, and sharing of ALPR data generally.

5 **PLAINTIFF’S INDIVIDUAL EXPERIENCE**

6 149. Plaintiff Jason Hellerman lives in Los Angeles, Los Angeles County,
7 California.

8 150. Plaintiff Hellerman currently owns and drives a navy-blue Mazda CX-3.

9 151. Plaintiff Hellerman regularly drives in Los Angeles County.

10 152. Plaintiff Hellerman drives for work four to five times a week, including
11 to locations in Santa Monica, Burbank, and Downtown Los Angeles.

12 153. The fastest driving routes to locations Plaintiff Hellerman must regularly
13 travel to for work would require him to drive on specific sections of Olympic
14 Boulevard, a major arterial thoroughfare in Los Angeles.

15 154. Plaintiff Hellerman witnessed the installation of Flock cameras on
16 Olympic Boulevard, an experience that informed his decision to avoid specific
17 sections of Olympic Boulevard.

18 155. To avoid Flock cameras, Plaintiff Hellerman avoids driving on these
19 specific sections of Olympic Boulevard whenever possible, particularly on his way
20 back home.

21 156. Plaintiff Hellerman’s decision to avoid Olympic Boulevard regularly
22 results in the addition of 10 to 15 minutes per driving trip he must make for work.
23 Given that he drives for work four to five times per week and usually avoids Olympic
24 Boulevard on at least his return trip, he generally drives more than an hour longer than
25 necessary per week due to Flock cameras.

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27 _____
28 theguardian.com/us-news/2022/mar/10/idaho-bill-trans-youth-treatment-ban-passes-house.

1 157. Plaintiff Hellerman has experienced emotional distress, including
2 anxiety about Flock cameras capturing images of his car and his young child. Plaintiff
3 Hellerman is careful about how he and his family share images of their young child
4 on social media and is fearful of Flock potentially using or misusing images of him,
5 his family, and his child, including by improperly sharing or failing to adequately
6 secure and protect such data.

7 158. Plaintiff Hellerman reasonably fears how Flock, federal agencies, and
8 out-of-state law enforcement agencies use, store, and protect California ALPR data.

9 159. Plaintiff Hellerman's frequent use of alternative, longer routes has
10 increased the amount of energy he consumes while driving and the amount of time it
11 takes him to go about his daily life activities. He is also forced to spend more time
12 searching for these Flock-less routes.

13 CLASS ACTION ALLEGATIONS

14 160. **Class Definitions:** Plaintiff brings this action pursuant to Federal Rule
15 of Civil Procedure 23(b)(2) and (b)(3) individually and on behalf of the Class, defined
16 as follows:

17 All persons whose license plate data was collected by Defendant Flock
18 in the State of California using an automatic license plate reader operated
19 by Defendant Flock and was accessible by, and thus disclosed to, federal
20 law enforcement agencies, out-of-state law enforcement agencies, or the
21 public at large on or after January 15, 2022 (the "Class Period").

22 161. Excluded from the Class are: (1) any Judge or Magistrate presiding over
23 this action and members of their families; (2) Defendant, Defendant's subsidiaries,
24 parents, successors, predecessors, and any entity in which Defendant or their parents
25 have a controlling interest and its officers and directors; (3) persons who properly
26 execute and file a timely request for exclusion from the Class; (4) persons whose
27 claims in this matter have been finally adjudicated on the merits or otherwise released;

28

1 (5) Plaintiff’s counsel and Defendant’s counsel; and (6) the legal representatives,
2 successors, and assigns of any such excluded persons.

3 162. Members of the Class (“Class Members”) are ascertainable. Flock
4 maintains a database of scanned license plates. License plates are evidence of state of
5 residence. When an agency searches ALPR data from Flock, it saves a log entry. Each
6 entry includes the requesting agency, reason for the request, time of submission, and
7 number of Flock networks included in the search. The Class will include the owners
8 of any license plate scanned in a California network that was searched by federal or
9 out-of-state law enforcement agencies and/or leaked in an audit log in response to a
10 public records request.

11 163. **Numerosity:** The exact number of Class Members is unknown and not
12 available to Plaintiff at this time, but individual joinder is clearly impracticable. On
13 information and belief, Flock has photographed the license plates and time-stamped
14 geolocation data of tens of millions of drivers in California, and Flock’s policies have
15 permitted unauthorized sharing of millions of drivers’ ALPR data with federal
16 agencies, out-of-state law enforcement agencies, and the public at large. As above,
17 Class Members can be identified through Flock’s records.

18 164. **Commonality and Predominance:** There are many questions of law
19 and fact common to the claims of Plaintiff and the Class, which predominate over any
20 questions that may affect individual Class Members. These include—but are not
21 necessarily limited to—the following:

- 22 (a) Whether Flock implemented and maintained a policy that complied with
23 SB 34;
 - 24 (b) Whether Flock complies with the Notice, Privacy, Security, Audit, and
25 Proper-Use Requirements set forth in SB 34;
 - 26 (c) Whether Flock gathered license plan scans of Class Members;
- 27
28

- 1 (d) Whether Flock’s policy permitted unauthorized access of Flock ALPR
- 2 data owned by California law enforcement agencies by federal agencies
- 3 or out-of-state law enforcement agencies;
- 4 (e) Whether Class Members’ data was shared with federal agencies and out-
- 5 of-state law enforcement agencies;
- 6 (f) Whether Flock knew or should have known that its inadequate policy
- 7 facilitated unauthorized sharing of Class Members’ ALPR data with
- 8 federal agencies and out-of-state law enforcement agencies;
- 9 (g) Whether the unauthorized sharing of Class Members’ ALPR data has
- 10 harmed the Class;
- 11 (h) Whether Flock’s violations of California law have harmed the Class; and
- 12 (i) Whether Flock is subject to punitive damages under SB 34 and
- 13 California common law.

14 165. **Adequacy:** Plaintiff will fairly and adequately represent and protect the
15 interests of the Class and has retained counsel competent and experienced in data
16 privacy litigation, complex litigation, and class actions. Plaintiff’s claims are
17 representative of the claims of the other members of the Class; that is, Plaintiff and
18 Class Members each sustained damages as a result of Defendant’s conduct. Plaintiff
19 also has no interests antagonistic to those of the Class, and Defendant has no defenses
20 unique to Plaintiff. Plaintiff and his counsel are committed to vigorously prosecuting
21 this action on behalf of the members of the Class and have the financial resources to
22 do so. Neither Plaintiff nor his counsel have any interest adverse to the Class.

23 166. **Predominance and Superiority:** Class proceedings are superior to all
24 other available methods for the fair and efficient adjudication of this controversy
25 because joinder of all members of the Class is impracticable. Individual litigation
26 would not be preferable to a class action because it would increase the delay and
27 expense to all parties due to the complex legal and factual controversies presented in
28 this Complaint. By contrast, a class action presents far fewer management difficulties

1 and provides the benefits of single adjudication, economy of scale, and
2 comprehensive supervision by a single court. Economies of time, effort, and expense
3 will be fostered and uniformity of decisions will be ensured.

4 167. Plaintiff reserves the right to revise the foregoing “Class Allegations”
5 and “Class Definition” based on facts learned through additional investigation and/or
6 the discovery process.

7 **COUNT I**
8 **Unlawful Sharing of ALPR Data – Cal. Civ. Code §§ 1798.90.5 *et seq.***
9 **(On Behalf of Plaintiff and the Class)**

10 168. Plaintiff incorporates the foregoing factual allegations as if fully set forth
11 herein.

12 169. This cause of action is brought under Cal. Civ. Code §§ 1798.90.5 *et seq.*

13 170. Plaintiff brings this count against Flock individually and on behalf of the
14 Class.

15 171. Flock operates an ALPR system that collects photographs of license
16 plate numbers, together with other physical features of as well as the location, time,
17 and date of Plaintiff’s and the Class’s vehicles.

18 172. On information and belief, Flock is not a transportation agency acting
19 subject to Cal. Streets & Highways Code § 31490.

20 173. Flock is thus an “ALPR operator” under Cal. Civ. Code § 1798.90.5(c)
21 because it operates an ALPR system.

22 174. In addition (or in the alternative), Flock is an “ALPR end-user” under
23 Cal. Civ. Code § 1798.90.5(a) because it accesses or uses an ALPR system, including
24 but not limited to its use of ALPR footage to train its AI algorithms.

25 175. California law prohibits Flock from accessing or using ALPR
26 information unless it complies with the Notice, Privacy, Security, Audit, and Proper-
27 Use Requirements defined above.

28 176. On information and belief, Flock deliberately collected Plaintiff’s and
the Class’s ALPR information and disclosed that information to its law enforcement

1 clients, allowing them to identify physical characteristics of, movement patterns of,
2 and locations visited by Plaintiff’s and Class Members’ vehicles, as well as potentially
3 other identifying information.

4 177. SB 34 requires ALPR operators to “[m]aintain reasonable security
5 procedures and practices, including operational, administrative, technical, and
6 physical safeguards, to protect ALPR information from unauthorized access,
7 destruction, use, modification, or disclosure.” *Id.* § 1798.90.51(a).

8 178. SB 34 also requires ALPR operators to “[i]mplement a usage and privacy
9 policy in order to *ensure* that the collection, use, maintenance, sharing, and
10 dissemination of ALPR information is consistent with respect for individuals’ privacy
11 and civil liberties.” *Id.* § 1798.90.51(b)(1) (emphasis added).

12 179. Among other requirements, this policy must include “[a] description of
13 how the ALPR system will be monitored to *ensure* the security of the information
14 and *compliance with applicable privacy laws.*” *Id.* § 1798.90.51(b)(2)(C) (emphases
15 added).

16 180. Under SB 34, ALPR operators must also “require that ALPR information
17 only be used for the authorized purposes described in the usage and privacy policy
18 required by subdivision (b) of Section 1798.90.51”—in other words, **ALPR**
19 **operators in California must require that all uses of ALPR information comply**
20 **with SB 34.** *See id.* § 1798.90.52(b).

21 181. SB 34 prohibits public agencies from “sell[ing], shar[ing], or
22 transfer[ing] ALPR information, except to another public agency.” *Id.* §
23 1798.90.55(b).

24 182. “Public agency” means “the state, any city, county, or city and county,
25 or any agency or political subdivision of the state or a city, county, or city and county,
26 including, but not limited to, a law enforcement agency.” *Id.* § 1798.90.5(f).

27 183. Among other security failures, Flock did not require MFA for access to
28 or searches of its ALPR database. Flock’s unreasonable security practices were

1 demonstrated by a researcher’s recent exposure of fifty-one (51) distinct
2 vulnerabilities in its hardware and software.

3 184. Flock did not implement a policy that required use of reasonable security
4 measures or technological tools to prevent unlawful sharing of Plaintiff’s and Class
5 Members’ information with federal agencies and out-of-state law enforcement
6 agencies.

7 185. Flock knew or should have known that its failure to implement and
8 maintain adequate privacy and security measures would permit unauthorized
9 information sharing with federal agencies and out-of-state law enforcement agencies
10 in violation of SB 34.

11 186. Flock did not introduce measures that would have prevented California
12 law enforcement agencies’ ALPR data from being shared with federal agencies or
13 out-of-state agencies, such as blocking sharing of California ALPR data with federal
14 agencies and out-of-state law enforcement agencies or giving California law
15 enforcement agencies the option to limit sharing of their ALPR data to only “public
16 agencies” as defined by SB 34.

17 187. Flock thus failed to ensure “respect for individuals’ privacy and civil
18 liberties” as well as “the security of the information and compliance with applicable
19 privacy laws”—as relevant here, SB 34. *See* Cal. Civ. Code. §§ 1798.90.51(b)(1),
20 (b)(2)(C). These outrageous failures are highly offensive to a reasonable person,
21 amount to gross negligence, and constitute willful, wanton, and reckless indifference
22 to Plaintiff’s and Class Members’ rights.

23 188. Plaintiff and the Class have been harmed by Flock’s conduct because
24 their private and sensitive personal information has been insufficiently protected and
25 improperly shared with federal agencies and out-of-state agencies without notice or
26 their consent.

27 189. Flock is therefore liable to each Class Member under SB 34 for actual
28 damages, but not less than liquidated damages of \$2,500.

1 190. Flock’s violation of SB 34 was willful or in reckless disregard of the law;
2 accordingly, punitive damages are appropriate.

3 **COUNT II**
4 **Violations of California’s Unfair Competition Law (“UCL”)**
5 **Cal. Bus. & Prof. Code §§ 17200, *et seq.***
6 **(On Behalf of Plaintiff and the Class)**

7 191. Plaintiff incorporates the foregoing factual allegations as if fully set forth
8 herein.

9 192. Plaintiff brings this cause of action individually and on behalf all other
10 class members.

11 193. California Business & Professions Code Section 17200 prohibits acts of
12 “unfair competition,” including any “unlawful, unfair or fraudulent business act or
13 practice” and “unfair, deceptive, untrue or misleading advertising.”

14 194. Plaintiff alleges a claim under the unfair and unlawful prongs of the
15 UCL.

16 195. Flock’s conduct constitutes “unfair” business acts and practices within
17 the meaning of the UCL, in that its conduct was injurious to Plaintiff and Class
18 Members, offended public policy, and was unethical and unscrupulous. Flock’s
19 violation of Plaintiff and Class Members’ privacy and civil liberties resulted in
20 injuries to them.

21 196. Flock’s conduct was unfair because it knew or should have known that
22 it was collecting and sharing sensitive private information and continued to do so
23 anyway despite knowing about the consumers’ privacy rights and the harms that could
24 result by disseminating such information to law enforcement agencies including, but
25 not limited to, ICE, CBP and other law enforcement agencies outside of California.

26 197. Plaintiff also alleges a violation under the “unlawful” prong of the UCL
27 because Flock’s conduct violated SB 34 and Cal. Civ. Code. §§ 1798.90.51(b)(1),
28 (b)(2)(C).

1 198. Plaintiff and Class Members have suffered an injury in fact as a
2 proximate result of the violations of law and wrongful conduct of Flock alleged
3 herein, and they lack an adequate remedy at law to address the unfair conduct at issue
4 here.

5 199. Plaintiff seeks an injunction prohibiting Flock’s ongoing violations
6 under the UCL.

7 **COUNT III**
8 **Negligence**
9 **(On Behalf of Plaintiff and the Class)**

10 200. Plaintiff incorporates the foregoing factual allegations as if fully set forth
11 herein.

12 201. This cause of action is brought under the common law of California.

13 202. Plaintiff brings this count against Flock individually and on behalf of the
14 Class.

15 203. Flock has a duty to prevent unauthorized information sharing and
16 maintain reasonable and adequate information- and data-security practices.

17 204. Flock’s duty is demonstrated by SB 34.

18 205. Flock breached that duty by violating SB 34—allowing federal and out-
19 of-state law enforcement agencies access to California ALPR data and failing to
20 maintain reasonable and adequate information- and data-security practices.

21 206. Plaintiff and the Class have been injured by Flock’s conduct because
22 their ALPR information has been improperly shared with federal and out-of-state law
23 enforcement agencies as well as, potentially, other unauthorized third parties. This
24 has harmed Plaintiff and the Class in ways enumerated above. Flock’s facilitation of
25 unlawful ALPR data sharing with federal agencies and out-of-state law enforcement
26 agencies is highly offensive to a reasonable person.

27 207. Flock’s conduct proximately caused Plaintiff’s and the Class’s injuries.
28

1 Dated: January 17, 2026

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By: /s/ Daniel L. Warshaw

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